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NATIONAL FOREIGN INTELLIGENCE BOARD

159

NFIB-M-18 and 19
31 March 1977

MEMORANDUM FOR THE NATIONAL FOREIGN INTELLIGENCE BOARD

FROM : Walter Elder
Executive Secretary

SUBJECT : Draft Minutes of the 19 March and 28 March
NFIB Meetings

1. The attached draft minutes of the 19 March and 28 March National Foreign Intelligence Board meetings are submitted herewith for NFIB consideration.

NFIB ACTION RECOMMENDED

2. Board members are requested to advise the Secretariat by close of business 13 April 1977 of their concurrence on the attached minutes.

[Redacted Signature Box]

Walter Elder

Attachment:
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NATIONAL FOREIGN INTELLIGENCE BOARD

NFIB-M-18
19 March 1977

Minutes of
Eighteenth Meeting
National Foreign Intelligence Board
Old Executive Office Building, Room 305
on Saturday, 19 March 1977, at 0900 Hours

Director of Central Intelligence
Admiral Stansfield Turner, US Navy
Presiding

The National Foreign Intelligence Board held an
Executive Session in the OEOb starting at 0900 hours.
The meeting adjourned at 1045 hours.



Walter Eidel

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NATIONAL FOREIGN INTELLIGENCE BOARD

NFIB-M-19
28 March 1977

Minutes of
Nineteenth Meeting
National Foreign Intelligence Board
Old Executive Office Building, Room 305
on Monday, 28 March 1977 at 1430 Hours

Director of Central Intelligence
Admiral Stansfield Turner, US Navy
Presiding

MEMBERS PRESENT

[REDACTED] Deputy to the DCI for the
Intelligence Community
Mr. E. H. Knoche, Deputy Director of Central Intelligence
Mr. Harold Saunders, Director of Intelligence and
Research, Department of State
Lieutenant General Samuel V. Wilson, USA, Director, Defense
Intelligence Agency
Mr. Benson K. Buffham, Acting for Director, National Security
Agency
Mr. J. Foster Collins, Acting Department of Treasury
Representative to NFIB
Major General Edward B. Giller, USAF (ret.), Energy Research
and Development Administration Representative to NFIB
Mr. William O. Cregar, Acting for Federal Bureau of
Investigation Representative to NFIB

SERVICE OBSERVERS PRESENT

Mr. Herbert W. Taylor, Acting for Assistant Chief of Staff,
Intelligence, Department of the Army
Rear Admiral Donald Harvey, USN, Director of Naval
Intelligence, Department of the Navy
Major General Eugene F. Tighe, Jr., USAF, Assistant Chief
of Staff, Intelligence, United States Air Force

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1. Intelligence Community Staff Planning Cycle

[redacted] Director, Office of Policy and Planning, Intelligence Community Staff, presented a briefing on the subject.*

During the discussion, it was noted the proposed planning cycle was intended to establish substantive guidance as an underpinning for program and budget guidance and decisions. The Chairman noted the administration's commitment to balance the budget over the near term and stressed the relevance of planning to the development of precise budget figures.

The Board was advised that it would soon be asked to consider a draft DCID (1/12) which would establish a formal planning structure along the lines of [redacted] presentation.

During the discussion, the Chairman directed that work on the relationship between intelligence priorities and key intelligence priorities be accelerated so that he could respond to the President's interest in this subject. He asked that he be given a list of some 30-40 intelligence priorities showing how key intelligence questions were interspersed and a list of proposed revisions to existing key intelligence questions.

2. SNIE 85-1-77: Cuban Posture on Issues Related to the Normalization of Relations with the US

The subject estimate was approved by the Chairman, with the concurrence of NFIB, subject to revisions to be worked out among the representatives. The Chairman approved the recommendation that this estimate receive no foreign dissemination.

During the discussion, the Chairman asked that the conclusions be re-examined to consider some specific issues, and, if warranted, the revised draft be circulated for Board

*A copy of the viewgraphs used in this presentation are attached for the information of NFIB principals.

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consideration. The Department of State member noted that after work was completed on a related PRM, the Board might have to return to the subject of negotiating with Cuba to ensure consideration of U.S. policy options.

The Board noted a potential problem with the dissemination of certain FBI reports, and the Chairman directed the CIA and Department of State members to address this problem. The FBI member noted that information on FBI dissemination would be made available to the Executive Secretary.

3. NIAM 76.1-1-77: The Ethiopian Revolution and its Implications

The subject NIAM was approved by the Chairman, with the concurrence of NFIB, subject to revisions to be worked out among the representatives. The Chairman approved the recommendation that the subject NIAM be released [redacted] subject to a security review.

The Department of State member noted that when work was completed on a related PRM, the Board might have to return to this subject.

4. General

The Chairman stated that the Board should concern itself only with dissents to estimates and other national intelligence products. Revisions and corrections would be worked out among the representatives.

The Chairman noted the working group revisions to the memorandum on Soviet Civil Defense which he proposes to release as unclassified. The Air Force observer agreed to provide comments to Mr. Paul Walsh, CIA, for the DCI's considerations.

The Chairman reminded Board principals that he would be grateful for their contributions to his regular intelligence briefings of the President.

The ERDA member circulated a paper on the NFIB role in the NIE process.

The Chairman directed the Executive Secretary to schedule NFIB discussions on:

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1. the NFIB role in the production of national intelligence products,

2. the NFIB role in the formulation of requirements and priorities, including key intelligence questions, and

3. the role of the DCI in crisis and potential war-time situations.

The meeting adjourned at 1620 hours.



Walter Elder

Attachment:
Viewgraphs

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NATIONAL INTELLIGENCE COMMUNITY

PLANNING SYSTEM

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NATIONAL INTELLIGENCE COMMUNITY
PLANNING SYSTEM

PROVIDES:

SUBSTANTIVE
AND
RESOURCE MANAGEMENT

GUIDANCE FOR

PLANNING & PROGRAMMING
AND
OPERATIONS

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PROPOSED FUNCTIONS OF
THE DCI COMMUNITY GUIDANCE AND PLANNING COMMITTEE

(DRAFT DCID 1/12)

- (1) REVIEW AND MAKE RECOMMENDATIONS TO THE NFIB AND THE DCI CONCERNING THE CONTENT AND NATURE OF THE INTELLIGENCE COMMUNITY GUIDANCE AND PLANNING SYSTEM AND THE UTILITY OF THE DOCUMENTS INCLUDED IN THE SYSTEM.
- (2) PARTICIPATE IN THE DEVELOPMENT OF GUIDANCE AND PLANNING DOCUMENTS AND IN MAINTAINING THE SYSTEM.
- (3) SERVE AS THE COMMUNITY MECHANISM BY WHICH COORDINATION AND COMMENTS FROM COMPONENT ORGANIZATIONS OF THE COMMUNITY ARE OBTAINED ON PLANNING DOCUMENTS DURING THE DEVELOPMENT AND REVIEW PROCESS.
- (4) INSURE THAT CONSUMER INTERFACE IS DEVELOPED AND MAINTAINED IN CONSTITUENT AGENCIES SO THAT THEIR NEEDS ARE REFLECTED IN THE GUIDANCE AND PLANNING DOCUMENTS.

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PROBLEMS OF THE PAST

- LACK OF COHERENCE AMONG DOCUMENTS
- DIFFERING TIME FRAMES
- NO CONNECTION WITH PPBS
- NO COMPREHENSIVE EXPLICIT NATIONAL REQUIREMENTS LIST
- NO LONG-RANGE ELEMENT

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EXISTING GUIDANCE DOCUMENTS

<u>DOCUMENT</u>	<u>LAST ISSUED</u>	<u>PERIOD</u>
PERSPECTIVES	OCTOBER 1975	FY 76-81 (6 YEARS)
DCID 1/2 ATTACHMENT	MARCH 1976	FY 77-81 (5 YEARS)
OBJECTIVES	OCTOBER 1975	FY 76
KIQs	OCTOBER 1975	FY 76
NIR-SEA	JULY 1976	VALID UNTIL CHANGED
NIR-SUB-SAHARAN AFRICA	OCTOBER 1976	FY 77

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NATIONAL INTELLIGENCE COMMUNITY
PLANNING SYSTEM

SHORT-RANGE
ELEMENT
(NEXT FISCAL YEAR)

- KEY INTELLIGENCE QUESTIONS
- NATIONAL INTELLIGENCE OBJECTIVES

MID-RANGE
ELEMENT
(NEXT PROGRAM PERIOD)

- DCI PERSPECTIVES
- NATIONAL INTELLIGENCE REQUIREMENTS & PRIORITIES (DCID 1/2)

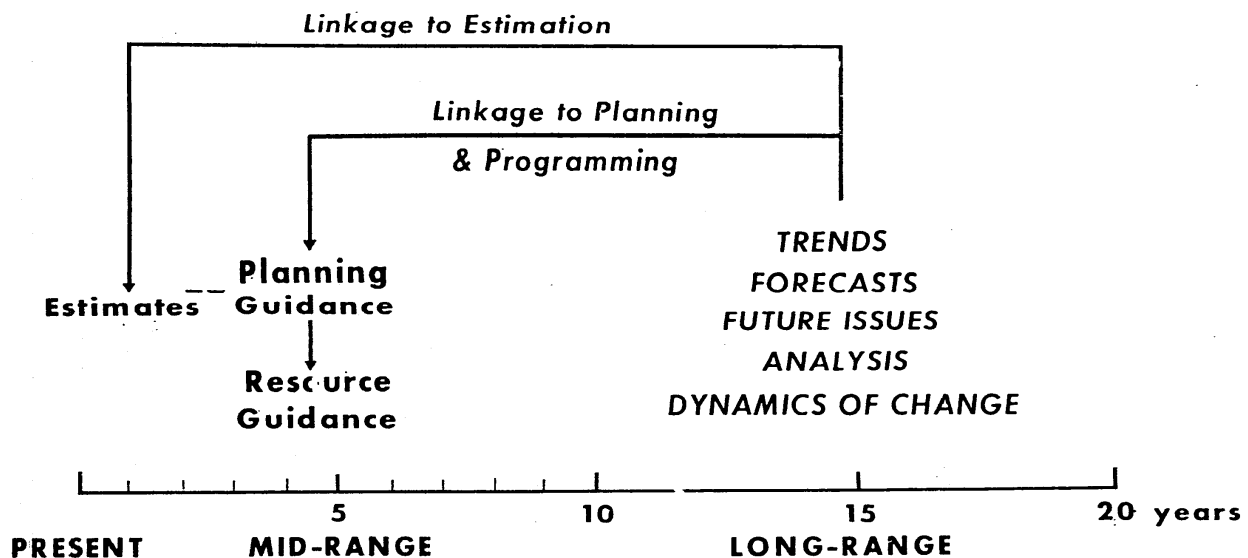
LONG-RANGE
ELEMENT
(BEYOND PROGRAM PERIOD
TO 20 YEARS IN FUTURE)

- LONG-RANGE STUDY
- IMPLICATIONS OF LONG-RANGE FACTORS FOR NATIONAL INTELLIGENCE

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National Intelligence Community LONG-RANGE STUDIES



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INTELLIGENCE COMMUNITY

LONG-RANGE STUDY PROJECT

0 IN HOUSE

LITERATURE SEARCH

DISTILLATION OF RELEVANT FACTORS AND
TRENDS FOR INTELLIGENCE PLANNING

0 CONTRACT (WITH CIA/DDS&T)

FUTURE GLOBAL PERSPECTIVES

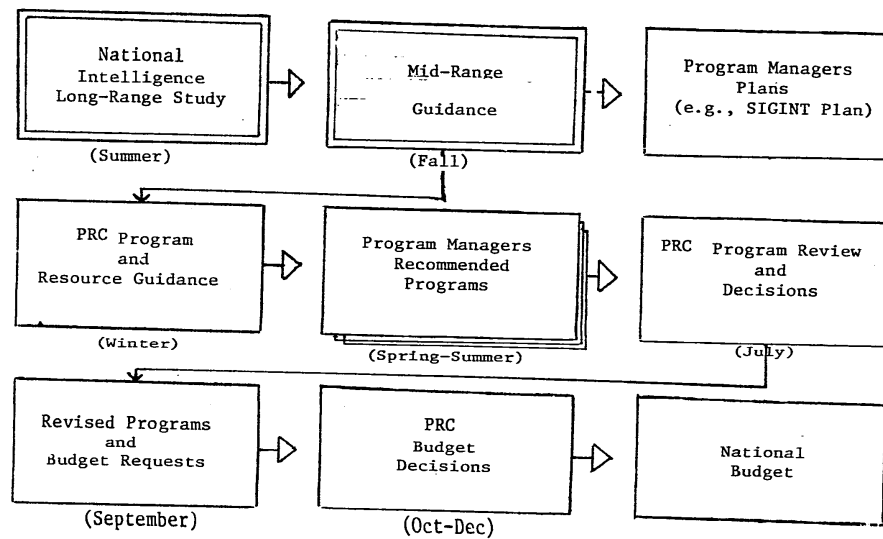
FUTURE ISSUES IDENTIFICATION

FUTURE SCENARIOS AGGREGATION

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NATIONAL INTELLIGENCE COMMUNITY
PLANNING-PROGRAMMING-BUDGETING SYSTEM



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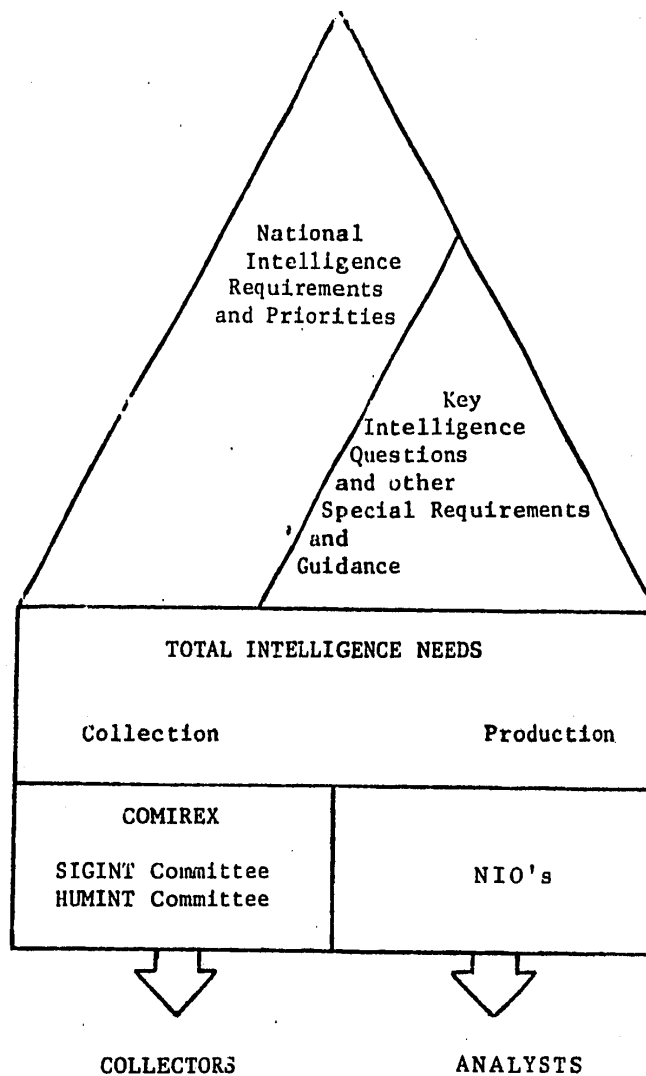
INTELLIGENCE COMMUNITY COLLECTION PLANS

<u>PLAN</u>	<u>TIME FRAME</u>	<u>STATUS</u>
SIGINT PLAN	1980 ONWARD	TO BE ISSUED IN DRAFT APRIL 1977. PUBLICATION TARGET DATE JUNE 1977.
HUMINT PLAN	UNSPECIFIED	ISSUED IN DRAFT 24 MARCH 1977
IMAGERY PLAN	UNSPECIFIED	PUBLISHED SEPTEMBER 1976 AS "OVERVIEW OF IMAGERY SATELLITE ISSUES, ACTIVITIES, AND PLANNING"

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APPLICATION OF SUBSTANTIVE NATIONAL INTELLIGENCE PLANNING
AND GUIDANCE DOCUMENTS TO INTELLIGENCE OPERATIONS



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PROBLEMS WITH DCID 1/2

- RAPID OBSOLESCENCE
- DID NOT EXPLICITLY SET FORTH NATIONAL INTELLIGENCE REQUIREMENTS
- APPLICATION TO OPERATIONS WAS AMBIGUOUS
- DID NOT INDICATE RELATIVE IMPORTANCE WITHIN PRIORITIES
- DID NOT LIMIT THE NUMBER OF HIGH PRIORITY SUBJECTS

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PROPOSED MODIFICATIONS TO DCID 1/2

- AUTOMATION (ACCOMPLISHED)
- SET FORTH EXPLICIT REQUIREMENTS CATEGORIES (ACCOMPLISHED)
- REDESIGNATE DCID 1/2 AS APPLICABLE FOR CURRENT OPERATIONAL GUIDANCE (ACCOMPLISHED)
- ESTABLISH SEPARATE DOCUMENT FOR CHANGES TO PRIORITIES IN THE MID-TERM (UNDER STUDY)
- ESTABLISH FINITE LIMIT TO PRIORITIES AND INDICATE RELATIVE IMPORTANCE WITHIN PRIORITIES (TO BE ADDRESSED IN PLANNING COMMITTEE)

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157 COUNTRIES

83 TOPICS

13,031 POTENTIAL
VALUES

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PARTICIPANTS IN DCID 1/2 ZERO BASED SCRUB

- ECONOMIC INTELLIGENCE COMMITTEE
- JOINT ATOMIC ENERGY INTELLIGENCE COMMITTEE
- SCIENTIFIC & TECHNICAL INTELLIGENCE COMMITTEE
- WEAPON AND SPACE SYSTEMS INTELLIGENCE COMMITTEE
- MILITARY TASK FORCE (DIA CHAIRS)
- POLITICAL TASK FORCE (STATE CHAIRS)
- REGIONAL NIO'S
- FUNCTIONAL NIO'S

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PROPOSED DCI GUIDANCE DOCUMENTS
FOR THE
NATIONAL INTELLIGENCE COMMUNITY

FOR LONG-RANGE
PLANNING
(1985-2000)

- LONG-RANGE STUDY
- IMPLICATIONS OF LONG-RANGE FACTORS FOR PLANNING

FOR PLANNING AND
PROGRAMMING
(1980-1984)

- DCI PERSPECTIVES
- NATIONAL INTELLIGENCE STRATEGY
- PROJECTED CHANGES IN REQUIREMENTS AND PRIORITIES

FOR OPERATIONS
(1978)

- CURRENT OUTLOOK
- REQUIREMENTS & PRIORITIES
- KEY INTELLIGENCE QUESTIONS
- DCI OBJECTIVES
- OTHER SPECIAL REQUIREMENTS

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PROPOSED NATIONAL INTELLIGENCE COMMUNITY
1977 PLANNING SCHEDULE

ACTION	ICS/NIO ACTION	INTELLIGENCE COM- MUNITY ACTION	NFIB REVIEW	DCI APPROVAL & PUBLICATION
LONG-RANGE STUDY AND IMPLICATIONS FOR PLANNING 1985-2000	CURRENT	SPRING	JULY	AUGUST
MID-RANGE PLANNING PACKAGE 1980-1984	JULY-NOVEMBER	AUGUST-SEPTEMBER	OCTOBER	NOVEMBER
SHORT-RANGE GUIDANCE PACKAGE 1978	JULY-SEPTEMBER	AUGUST	SEPTEMBER	SEPTEMBER
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NATIONAL INTELLIGENCE COMMUNITY
PLANNING SYSTEM

PROVIDES FOR:

- COMPREHENSIVE GUIDANCE PACKAGES
- IMPROVED COHERENCE IN PLANNING
- TIMELY ISSUANCE OF GUIDANCE DOCUMENTS
- GREATER COMMUNITY PARTICIPATION
- INCREASED UTILITY OF GUIDANCE DOCUMENTS
- FLEXIBILITY TO ACCOMMODATE CHANGING
CIRCUMSTANCES

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